CONTENTS

List of Figures		vii
List of Tables		viii
Preface to the New Edition		ix
Preface to the First Edition		xiii
List of Abbreviations		xvi
1	Introduction	1
2	Critical Juncture: Health Insurance Subordinated to Social Security (1935)	17
3	Diverging Pathways: The Aftermath of Social Security's Passage (mid-1930s to 1950)	31
4	Increasing Returns: Institutionalization of Public and Private Pathways (early 1950s through early 1960s)	45
5	Symbiotic Attachment: "Health Insurance through Social Security" (early 1960s through early 1970s)	61
6	Incrementalism's Consequences: Rising Costs, Narrowing Paths (1970s)	81
7	Locked In and Crowded Out: Entrenched Paths and Accumulated Costs Impede Universal Coverage (1980s and 1990s)	109
8	Conclusion	139
Epilogue, 2004		147
Bibliography		181
Index		203
About the Author		208